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ALLOCATION TO SUBCOMMITTEES OF BUDGET TOTALS  
FOR FISCAL YEAR 2015

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MAY 22, 2014.—Ordered to be printed

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Ms. MIKULSKI, from the Committee on Appropriations,  
submitted the following

REPORT

The Committee on Appropriations submits the following report pursuant to section 302(b) of the Congressional Budget Act of 1974 and section 116 of the Bipartisan Budget Act of 2013 (Public Law 113–67).

The Congressional Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such a resolution.

Under the provisions of section 301(a) of the Congressional Budget Act, the Congress shall complete action on a concurrent resolution on the budget no later than April 15 of each year. In the absence of such congressional action, on December 26, 2013, the President approved the Bipartisan Budget Act of 2013. Section 116 of that act provides for the Chairman of the Committee on the Budget to file an allocation, consistent with the terms of the Bipartisan Budget Act, to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The allocation was filed by the Chairman of the Budget Committee on May 5, 2014 (Congressional Record, pages S2640–2643). The allocation will remain in effect until the adoption by the Congress of a budget resolution.

This approach is not without precedent. An identical procedure for the providing of an allocation to the Committee for fiscal year 2012, and again in fiscal year 2013, was contained in the Budget Control Act of 2011. No budget resolutions were adopted by Congress for those two years. A similar procedure (S. Res. 308; 101st Congress) was agreed to in the Senate on July 12, 1990, providing an allocation for the Committee for fiscal year 1991. The budget

resolution was finally adopted on October 9, 1990. A similar resolution (S. Res. 209; 105th Congress) was agreed to in the Senate on April 2, 1998, providing an allocation for the Committee for fiscal year 1999. Conferees were unable to resolve their differences on budget that year. In August 2004, the President approved the Department of Defense Appropriations Act, 2005 (Public Law 108–287). Section 14007 of that act set an allocation consistent with the conference report on S. Con. Res. 95, the budget resolution for fiscal year 2005. That budget conference report was never adopted by the Congress. Again, in June 2006, the President approved the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 (Public Law 109–234). Section 7035 of that act provided section 302(a) allocations to the Committee on Appropriations for fiscal year 2007. Conferees on the fiscal year 2007 budget resolution were unable to resolve their differences.

In other years, in the absence of a budget resolution, the Committee has proceeded with internal guidance, but without any budget enforcement procedures in the Senate. In June 1984, the Committee adopted a non-binding allocation of non-defense spending. That year the budget resolution was adopted by the Congress on October 1. Again, in July 2002, the Committee adopted a non-binding allocation. That year the Senate did not consider a budget resolution for fiscal year 2003. On July 15, 2010, the Committee adopted its own “Committee Guidance”. Neither the House nor the Senate considered a budget resolution for fiscal year 2011. Again, last year on June 20, 2013, the Committee adopted “Committee Guidance” for fiscal year 2013, which is now superseded by Bipartisan Budget Act of 2013.

The Committee notes that, under the terms of section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, the Chairman of the Committee on the Budget may increase the 302(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such programs as: costs of emergencies (sec. 251(b)(2)(A)(i)); costs of overseas contingency operations (sec. 251(b)(2)(A)(ii)); continuing disability reviews and redeterminations (sec. 251(b)(2)(B)); healthcare fraud and abuse control (sec. 251(b)(2)(C)); and disaster funding (sec. 251(b)(2)(D)).

Set forth below are the allocations to subcommittees:

# SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2015

[In millions of dollars]

Subcommittee	Discretionary				Mandatory		Total	
	Budget authority		Total	Outlays Total	Budget authority	Outlays	Budget authority	Outlays
	Security	Nonsecurity						
Agriculture, Rural Development, and Related Agencies .....	.....	20,575	20,575	21,833	114,937	107,310	135,512	129,143
Commerce, Justice, Science, and Related Agencies .....	5,031	46,171	51,202	63,795	317	308	51,519	64,103
Defense .....	489,413	192	489,605	522,323	514	514	490,119	522,837
Energy and Water Development .....	18,423	15,785	34,208	38,458	.....	.....	34,208	38,458
Financial Services and General Government .....	31	22,487	22,518	23,331	21,498	21,491	44,016	44,822
Homeland Security .....	1,629	37,371	39,000	44,341	1,576	1,580	40,576	45,921
Interior, Environment, and Related Agencies .....	.....	29,450	29,450	31,552	62	62	29,512	31,614
Labor, Health and Human Services, and Education, and Related Agencies .....	.....	156,773	156,773	169,617	647,268	646,327	804,041	815,944
Legislative Branch .....	.....	4,300	4,300	4,250	132	131	4,432	4,381
Military Construction and Veterans Affairs, and Related Agencies .....	6,559	65,339	71,898	76,447	86,821	86,519	158,719	162,966
State, Foreign Operations, and Related Programs .....	.....	39,660	39,660	44,719	159	159	39,819	44,878
Transportation and Housing and Urban Development, and Related Agencies .....	186	54,253	54,439	119,834	.....	.....	54,439	119,834
Total .....	521,272	492,356	1,013,628	1,160,500	873,284	864,401	1,886,912	2,024,901

In addition to the budget allocation for the budget year, the Chairman of the Committee on the Budget filed a section 302(a) allocation for fiscal year 2014.

Set forth below are the allocations to subcommittees for fiscal year 2014:

# SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2014

[In millions of dollars]

Subcommittee	Discretionary			Mandatory		Total	
	Budget authority		Outlays Total	Budget authority	Outlays	Budget authority	Outlays
	Security	Nonsecurity					
Agriculture, Rural Development, and Related Agencies .....	.....	20,880	20,880	119,970	107,456	140,850	129,548
Commerce, Justice, Science, and Related Agencies .....	5,000	46,600	51,600	317	287	51,917	61,043
Defense .....	571,834	208	572,042	514	514	572,556	572,361
Energy & Water Development .....	17,200	16,860	34,060	.....	.....	34,060	39,652
Financial Services and General Government .....	26	21,825	21,851	21,125	21,115	42,976	44,169
Homeland Security .....	1,828	43,295	45,123	1,460	1,570	46,583	48,078
Interior, Environment, and Related Agencies .....	.....	30,058	30,058	62	65	30,120	32,219
Labor, Health and Human Services, and Education, and Related Agencies .....	.....	157,697	157,697	622,391	622,073	780,088	782,858
Legislative Branch .....	.....	4,258	4,258	128	128	4,386	4,320
Military Construction and Veterans Affairs, and Related Agencies .....	9,808	63,491	73,299	83,058	82,815	156,357	159,093
State, Foreign Operations, and Related Programs .....	.....	49,001	49,001	159	159	49,160	47,512
Transportation and Housing and Urban Development, and Related Agencies .....	186	50,670	50,856	.....	.....	50,856	116,515
Total .....	605,882	504,843	1,110,725	849,184	836,182	1,959,909	2,037,368

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on May 22, 2014, the Committee ordered favorably reported the fiscal year 2015 section 302(b) budget allocations, by a recorded vote of 16–14, a quorum being present. The vote was as follows:

Yeas	Nays
Chairwoman Mikulski	Mr. Shelby
Mr. Leahy	Mr. Cochran
Mr. Harkin	Mr. McConnell
Mrs. Murray	Mr. Alexander
Mrs. Feinstein	Ms. Collins
Mr. Durbin	Ms. Murkowski
Mr. Johnson (SD)	Mr. Graham
Ms. Landrieu	Mr. Kirk
Mr. Reed	Mr. Coats
Mr. Pryor	Mr. Blunt
Mr. Tester	Mr. Moran
Mr. Udall	Mr. Hoeven
Mrs. Shaheen	Mr. Johanns
Mr. Merkley	Mr. Boozman
Mr. Begich	
Mr. Coons	